

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

SHARON P. BRADLEY and
SAMUEL A BRADLEY, husband
and wife, individually and on behalf
of a Class of similarly situated
Washington families,

Plaintiffs,

v.

MORGAN DREXEN, INC. a Nevada
corporation, MORGAN DREXEN,
LLC; THE MORGAN DREXEN
GROUP, an association; WALTER
LEDDA a California resident; JOHN
DOES 1-10; and JANE DOES 1-10,

Defendants.

NO. CV-09-109-RHW

**ORDER DENYING
DEFENDANTS' MOTION TO
DISMISS FOR IMPROPER
VENUE; DENYING WITH
LEAVE TO RENEW
DEFENDANT LEDDA'S
MOTION TO DISMISS FOR
LACK OF PERSONAL
JURISDICTION**

Before the Court is Defendants' Motion to Dismiss for Improper Venue (Ct. Rec. 8); Motion to Dismiss for Lack of Personal Jurisdiction; and Motion to Strike (Ct. Rec. 25). A hearing on the motions was held on August 5, 2009, in Spokane, Washington. Plaintiff was represented by Darrell Scott and Timothy Durkop. Defendants were represented by Glenn Dasso and Tom Bassett.

BACKGROUND

Plaintiffs Sharon and Samuel Bradley have brought suit on behalf of a class of similarly situated Washington families against Morgan Drexen, a Nevada Corporation, the Morgan Drexen Group, Morgan Drexen, LLC, Walter Ledda, the founder and principal officer of Morgan Drexen, and several unnamed Defendants.

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1 Plaintiffs claim that Defendants have charged them excessive fees as part of a debt
2 consolidation agreement in violation of the Washington Debt Adjustment Act,
3 RCW 18.28.080 and the Washington Consumer Protection Act (CPA).

4 In their Complaint, Plaintiffs allege that Defendants engage in a scheme
5 where the class members enter into Defendants' Debt Recovery Program by
6 signing a standardized Contract for Debt Negotiation Services and Authorization
7 for Credit/Automated Clearing House (ACH) Handling. Defendants then set up
8 and maintained individual accounts to hold each Class member's funds for the
9 supposed purpose of paying Class members' debt upon settlement with creditors.
10 Pursuant to the contract, Defendants then first pay themselves excessive program
11 fees and charges from these individual account, in violation of Washington law.

12 In Plaintiffs' case, Sharon Bradley received an unsolicited telephone call
13 from Defendant Morgan Drexen in which it offered her services to assist in
14 reducing her debt, which was approximately \$7,200. Morgan Drexen sent an
15 application form for their program along with a written agreement. Plaintiffs'
16 completed the paperwork and sent it back to Morgan Drexen. The agreement
17 stated that Plaintiffs would pay Morgan Drexen \$169.12 month. They were told
18 that they would be debt free in 36 months if the \$169.12 payment was made. The
19 payment was automatically deducted from Plaintiffs' checking account.

20 Plaintiffs were charged an initial fee of \$675.00, which was paid from the
21 \$169.12 monthly payments. In addition, Morgan Drexel charged a \$45 monthly
22 maintenance fee, which equaled 26.6% of the monthly payment. In addition to
23 these fees, Morgan Drexel charged a settlement fee, which was 25% of the
24 difference that was owed to the creditor and what they were settled from, plus a
25 \$10.00 check handling fee.

26 According to Plaintiffs, they paid over \$2,300 to Morgan Drexen. Yet, only
27 one debt was settled for \$767.00. During this time, Plaintiff was sued by Capital

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1 One Bank. Morgan Drexen instructed Plaintiff to send a copy of the Complaint to
2 them, which Plaintiff did. Morgan Drexen then had the law firm of Haward &
3 Nassiri send Plaintiff an answer to the Complaint with an instruction sheet telling
4 her how to file the Answer and send a copy to Capital One's attorneys.

5 Plaintiffs allege that the debt adjustment contract entered into by the
6 Plaintiffs and Defendants violates the Washington statutes for the following
7 reasons: 1) Defendants' standardized authorization for Credit/ACH Handling
8 agreements provided for transfer of Class member's moneys to accounts held
9 outside the state of Washington, in violation of RCW 18.28.110; 2) Defendants
10 failed to keep and maintain permanent records of all payments by Class members
11 and all disbursements to Class members' creditors in the state of Washington, as
12 required by RCW 18.28.110; 3) the contract charged a total fee for debt adjusting
13 services in excess of fifteen percent of the total debt listed on the contract, thereby
14 violating RCW 18.28.080; and 4) the contract provided for fees exceeding fifteen
15 percent of the individual payments made by Class members, in violation of RCW
16 18.28.080.

17 Defendants now move for dismissal of the complaint, asserting that the
18 forum selection clause contained in the contract requires that Plaintiffs litigate their
19 claims in Orange County, California, and that this Court does not have personal
20 jurisdiction over Defendant Walter Ledda.

21 **I. Defendant's Motion to Dismiss for Improper Venue**

22 The parties have framed the issue from two different perspectives.
23 Defendants are seeking to enforce the forum selection clause contained within the
24 contract at issue. The Forum Selection Clause states:

25 This agreement is entered into in California upon acceptance by MDG
26 in California, and the law of California governs this entire agreement.
27 The Courts of Orange County, California have exclusive venue and
jurisdiction in any controversy relating to or arising out of this
agreement. All parties waive any objections to venue in Orange

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1 County, California.
2 (Ct. Rec. 11).

3 Plaintiffs attack the contract on its face and argue that because it violates
4 Washington law, the entire contract is void, including the forum selection clause.

5 Here, the question the Court must first answer does not begin with the
6 interpretation of the contract or the forum selection clause. The contract is clear.
7 Any dispute between the parties relating to or arising out of the contract must be
8 heard in the state courts of Orange County, California.

9 Instead, the answer to the question lies with the complaint. In bringing this
10 action, Plaintiffs are not seeking to enforce the contract; rather, Plaintiffs are
11 asserting a claim under the Washington Debt Adjustment Act and the Washington
12 Consumer Protection Act. In doing so, Plaintiffs are stepping into the shoes of the
13 Attorney General and enforcing the rights that the state of Washington has
14 provided for its citizens, which should not be impeded by a forum selection clause.
15 Moreover, the Washington Legislature has made it a crime to violate the
16 Washington Debt Adjustment Act. *See* Wash. Rev. Code § 18.28.190.¹ It is
17 inconceivable that a victim of a Washington crime would have to seek redress in
18 the California courts, or would have to forgo vindicating their rights because of a
19 forum selection clause. Because the Court concludes that the nature and scope of
20 the complaint does not involve the contract at issue, the Court has diversity
21 jurisdiction to hear the case.

22 Additionally, a motion to enforce a forum-selection clause is treated as a
23 motion pursuant to Federal Rule of Civil Procedure 12(b)(3). *Argueta v. Banco*
24 *Mexicano, S.A.*, 87 F.3d 320, 324 (9th Cir. 1996). Consequently, the pleadings

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26 ¹Any person who violates any provision of this chapter or aids or abets such
27 violation, or any rule lawfully adopted under this chapter or any order made under
28 this chapter, is guilty of a misdemeanor.

1 need not be accepted as true, and facts outside the pleadings properly may be
 2 considered.² *Id.* “[I]n the context of a Rule 12(b)(3) motion based upon a forum
 3 selection clause, the trial court must draw all reasonable inferences in favor of the
 4 non-moving party and resolve all factual conflicts in favor of the non-moving
 5 party.” *Murphy v. Schneider Nat’l, Inc.*, 362 F.3d 1133, 1138 (9th Cir. 2004)
 6 (finding rule for viewing facts under Rule 56 summary judgment motion applies in
 7 Rule 12(b)(3) case). “If the facts asserted by the non-moving party are sufficient to
 8 preclude enforcement of the forum selection clause, the non-moving party is
 9 entitled to remain in the forum it chose for suit unless and until the district court
 10 has resolved any material factual issues that are in genuine dispute.” *Id.* at 1139.

11 Under *Murphy*, the Court must draw all reasonable inferences in favor of
 12 Plaintiff. Here, when looking at the Complaint, Plaintiff has alleged facts, which,
 13 if true, assert violations of the Washington Debt Adjustment Act.³ The Act
 14 provides:

15 If a debt adjuster contracts for, receives or makes any charge in excess
 16 of the maximums permitted by this chapter, except as the result of an
 17 accidental and bona fide error, the debt adjuster’s contract with the
 18 debtor shall be void and the debt adjuster shall return to the debtor the
 amount of all payments received from the debtor or on the debtor's
 behalf and not distributed to creditors.
 Wash. Rev. Code § 18.28.090.

19 The Court infers that Defendants have violated the Washington Debt
 20 Adjustment Act, the contract is void, and the forum selection clause is
 21 unenforceable. There is nothing in the record that would suggest an accident or a
 22 bona fide error.

23 To the extent an argument can be made that a claim under the Washington
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25 ²Both parties agree that an evidentiary hearing should be held if the court has
 26 any concerns regarding the factual basis underlying the motions.

27 ³Defendants have not denied these allegations, nor has Defendant challenged
 28 the terms of the contract as set forth in Plaintiff’s complaint.

1 Debt Adjustment Act should be considered a controversy that relates to or arises
2 out of the contract entered into between Plaintiff and Defendant, the Court finds
3 that enforcement of the forum selection clause in this case would be unreasonable.

4 The state of Washington has a strong public policy interest in seeing that its
5 citizens are able to enforce its consumer protection laws. *See Dix v. ICT Group,*
6 *Inc.*, 160 Wash.2d 826, 837 (2007). There are no reported cases enforcing the
7 Washington Debt Adjustment Act. Nevertheless, the Washington legislature has
8 determined that a violation of the Washington Debt Adjustment Act constitutes an
9 unfair or deceptive act or practice under the Consumer Protection Act. *See Wash.*
10 *Rev. Code § 18.28.185.*

11 Washington courts have invalidated forum selection clauses that contravene
12 “the strong public policy of the forum in which the suit is brought, whether
13 declared by statute or by judicial decision.” *Dix*, 160 Wash.2d at 835 (*quoting M/S*
14 *Bremen v. Zapata Off-Shore Company*, 407 U.S. 1, 15 (1972)). In *Dix* court held
15 that:

16 Given the importance of the private right of action to enforce the
17 [Consumer Protection Act] for the protection of all the citizens of the
18 state, we conclude that a forum selection clause that seriously impairs
19 a plaintiff's ability to bring suit to enforce the CPA violates the public
20 policy of this state. It follows, therefore, that a forum selection clause
that seriously impairs the plaintiff's ability to go forward on a claim of
small value by eliminating class suits in circumstances where there is
no feasible alternative for seeking relief violates public policy and is
unenforceable.
Id. at 837.

21 The state of Washington also has a strong interest in protecting its citizens
22 from predatory debt adjuster practices. Defendant's business directly targets those
23 individuals who are in financially-dire circumstances, and thus, would be
24 financially unable to litigate their relatively small claims outside their local
25 jurisdiction. Under these circumstances, the contract closely resembles an
26 adhesion contract that was entered into by a sophisticated and predatory company
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1 with a vulnerable consumer with very limited financial resources. In effect,
2 Defendant can violate state consumer laws with impunity knowing that it is highly
3 unlikely that its customers would be able to pursue any legal action against them if
4 the lawsuit would have to be pursued in the state of California. *See e.g., Scott v.*
5 *Cingular Wireless*, 160 Wash. 2d 843, 855 (2007) (holding an arbitration
6 agreement substantively unconscionable because it effectively exculpated the
7 defendant for potentially widespread misconduct). Given the amount of available
8 damages and the already impoverished state of Defendant's customers, the result
9 would be that a cause of action to enforce the Washington statute would never be
10 initiated if it had to be brought in the state of California.

11 For these reasons, the Court denies Defendant's Motion to Dismiss.

12 **II. Defendant's Motion to Dismiss for Lack of Personal Jurisdiction**

13 Defendant Walter Ledda asserts the Court does not have personal
14 jurisdiction over him. In *Grayson v. Nordic Const. Co., Inc.*, the Washington
15 Supreme Court held that if a corporate officer participates in wrongful conduct or
16 with knowledge approves the conduct, then the officer, as well as the corporation,
17 is liable for penalties. 92 Wash.2d 548, 554 (1979). Deceptive practices in
18 violation of the Consumer Protection Act are the type of wrongful conduct that
19 justifies imposing personal liability on a participating corporate officer. *Id.*

20 In determining whether the plaintiff has set forth a prima facie case for
21 jurisdiction, the Court must treat the allegations in the complaint as true. *Lewis v.*
22 *Bours*, 119 Wash.2d 667, 670 (1992). Here, in their complaint, Plaintiffs allege
23 that Defendant Ledda directed the business affairs of the corporation and
24 established, directed, and/or ratified the unfair and deceptive business practices
25 alleged in the Complaint. Plaintiffs have met their burden of establishing a prima
26 facie case to survive a motion to dismiss.

27 The Court will reserve ruling on the motion to permit Plaintiffs to promptly

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1 conduct discovery on the question of personal jurisdiction. After discovery,
2 Defendant Ledda can renew his motion. An evidentiary hearing can then be held,
3 or written submissions can be filed with the Court in order to permit the Court to
4 resolve the question of personal jurisdiction.

5 **III. Motion to Strike**

6 Defendants move to strike portions of the declarations of Darrell Scott and
7 Sharon Bradley, and exhibits attached to those declarations. Defendants ask the
8 Court not to consider these portions when ruling on the Defendants' respective
9 motions. Their fifty-seven evidentiary objections include inadmissible hearsay,
10 conclusory statements, improper opinion testimony, speculation, improper
11 character evidence, extrinsic credibility evidence, irrelevance, and ER 403
12 objections. Plaintiffs have not challenged the objections raised as to Sharon
13 Bradley's declaration, but have defended Darrell Scott's declaration and attached
14 documentation.

15 Plaintiffs have not relied on the objected to portions of the declarations.
16 Thus, Defendant's motion to strike is moot. *See Keith v. CUNA Mut. Ins. Agency,*
17 *Inc.*, 2009 WL 1793675 *7 n.3 (W.D. Wash. 2009) (denying motion to strike as
18 moot where Court did not consider objected to declaration).

19 Accordingly, **IT IS HEREBY ORDERED:**

20 1. Defendants' Motion to Dismiss for Improper Venue (Ct. Rec. 8) is
21 **DENIED**.

22 2. Defendant Ledda's Motion to Dismiss for Lack of Personal Jurisdiction
23 (Ct. Rec. 13) is **DENIED**, with leave to renew.

24 3. Defendant's Motion to Strike (Ct. Rec. 25) is **DENIED**, as moot.

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1 **IT IS SO ORDERED.** The District Court Executive is directed to enter this
2 Order and to provide copies to counsel.

3 **DATED** this 31st day of August, 2009.

4 *S/ Robert H. Whaley*

5 **ROBERT H. WHALEY**
6 Senior United States District Court

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